Lancashire County Council

Scrutiny Committee

Thursday, 13th April, 2017 at 10.00 am in Cabinet Room 'B' - The Diamond Jubilee Room, County Hall, Preston

Agenda

Part I (Open to Press and Public)

No. Item

1. Apologies

2. Disclosure of Pecuniary and Non-Interests

Members are asked to consider any Pecuniary and Non-Pecuniary Interests they may have to disclose to the meeting in relation to matters under consideration on the Agenda.

3. Minutes of the Meeting held on 17 March 2017 (Pages 1 - 6)

4. Flood Risk Management Works Programme in (Pages 7 - 30)
Lancashire

5. Public Health Savings Update (Pages 31 - 34)

6. Work Plan and Task Group Update (Pages 35 - 42)

7. Urgent Business

An item of urgent business may only be considered under this heading where, by reason of special circumstances to be recorded in the Minutes, the Chair of the meeting is of the opinion that the item should be considered at the meeting as a matter of urgency. Wherever possible, the Chief Executive should be given advance warning of any Member's intention to raise a matter under this heading.

8. Date of Next Meeting

The next meeting of the Scrutiny Committee will be held on 23 June at 10:00am at the County Hall, Preston.

I Young Director of Governance, Finance and Public Services



County Hall Preston

Agenda Item 3

Lancashire County Council

Scrutiny Committee

Minutes of the Meeting held on Friday, 17th March, 2017 at 10.00 am in Cabinet Room 'B' - The Diamond Jubilee Room, County Hall, Preston

Present:

County Councillor Bill Winlow (Chair)

County Councillors

A Barnes	A Schofield
L Beavers	J Shedwick
Ms L Collinge	R Shewan
C Crompton	V Taylor
G Driver	D Watts
Mrs L Oades	B Yates

County Councillors Lorraine Beavers, Geoff Driver and Alan Schofield replaced County Councillors Miles Parkinson, George Wilkins and David O'Toole respectively.

1. Apologies

None were received.

2. Disclosure of Pecuniary and Non-Interests

None were disclosed.

3. Minutes of the Meeting held on 10 February 2017

Resolved: That the minutes of the meeting held on 10 February 2017 be confirmed and signed by the Chair.

4. Skills Development within LCC - Apprenticeships, Graduates and Trainees

The Chair welcomed Vanessa Carthy, Programme Relationship Manager Learning and Development; and Suzanne Ward, Human Resources Manager - Employee Engagement, to the meeting.

The report presented provided information to the Scrutiny Committee on the new National Apprenticeship Levy which would be introduced by the Government on 1 April 2017 and the implications for this within Lancashire County Council.

The report also highlighted to the Committee, the work being undertaken by the Skills Learning and Development Service in respect of 'Trailblazer' involvement, Graduates and Professional Trainees within the authority and the work to embed skills, learning and development into our services.

Questions and comments by the Committee in relation to the report were as follows:

- Members enquired how the Apprenticeship Levy would fit in with school budgets. It was confirmed that schools contributing to the levy would need to ensure that they had the budget to pay for an apprentice's salary.. The apprenticeship had to be a minimum of twelve months.
- School budgets were so tight that recruitment was almost non-existent. If the levy could be pooled for a number of schools this would prove to be more beneficial.
- The Committee enquired why the levy could not be used to pay salaries and had there been any information from the Government as to why this was the situation.
- It was acknowledged that the new process for the Graduate Scheme was an improvement on previous practice and members thanked officers for their work in this area
- It was pointed out that the Learning and Development Team was also working with vulnerable young people with no qualifications and not just focusing on graduates. The team had a priority for looked after children and care leavers. The team was divided into three parts:
 - 1. Delivery of training and development of new legislation with social workers.
 - 2. Working with graduates and professional trainees.
 - 3. Working with schools, dealing with young vulnerable people and coaching them before they enter an apprenticeship
- 20% of any apprenticeship must be 'off job' training and this would have significant impact on the Learning and Development Team and it was working with providers to fully understand what this meant. The team needed to talk to providers as there was no guidance from the Skills Funding Agency (SFA) as to what the 20% would actually be used for.

- Members queried whether there should be more emphasis for the care sector. They were informed that there were qualifications being developed for apprenticeships in the social care sector.
- Learning and Development was doing a piece of work at the moment in terms of what was available for a framework standard both locally and nationally that could be delivered. The Team would then look at how these frameworks could be applied regarding the rules of LCC. The framework had to be relevant to the job.
- Learning and Development was not just looking at younger people regarding apprenticeships but also adults.
- Regarding the Level 7 Postgraduate Certificate 'The Public Sector Professional' apprenticeship the Committee was informed that this would be signed off and ready for September. This was the first in the country. There was no word yet on when the Practitioner and Manager apprenticeships would be signed off. These had been proposed and developed by employers specifically for the children, young people and families sector.

Resolved: The Scrutiny Committee noted and commented on the report.

5. Public Health Savings - Update

With the agreement of the Chair this item was withdrawn until the Scrutiny Committee meeting on 13 April.

6. Work Plan and Task Group Update

The Work Plan was presented to the Committee regarding upcoming topics and future topics not yet scheduled as well as an update on ongoing Task Groups.

Wendy Broadley, Principal Officer Overview and Scrutiny, updated the Committee that she had a meeting with County Councillor Winlow and County Councillor Fillis, Cabinet Member for Highways and Transport, regarding the TAMP. It was agreed at this meeting there needed to be a different approach to the scrutiny of the TAMP. There was going to be an event in June after the elections, where District Members and Members of the Scrutiny Committee would be invited to discuss how the TAMP could be scrutinised in the future.

Resolved: The Committee approved the 2016/17 work plan.

7. Urgent Business

It was reported that the Chair had agreed to a report in relation to the disposal of former libraries at Fulwood and Barrowford being dealt with at the meeting as an item of urgent business.

It was noted that the report would be taken under Part II of the agenda for the reasons set out in the report.

8. Date of Next Meeting

The next meeting of the Scrutiny Committee will take place on Thursday 13 April at 10.00am in Cabinet Room B (The Diamond Jubilee Room) at the County Hall, Preston.

9. Exclusion of Press and Public

Resolved: - That under Section 100A(4) of the Local Government Act, 1972, the press and public should be excluded from the meeting during consideration of the following item of business on the grounds that there would be a likely disclosure of exempt information as defined in the appropriate paragraphs of Part 1 of Schedule 12A to the Local Government Act, 1972 and that in all circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

7a. Disposal of former libraries at Fulwood and Barrowford

Disposal of Former Libraries at Fulwood and Barrowford

(Not for Publication - Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972. It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information)

On 9 March 2017, the Deputy Leader of the County Council approved two reports on the disposal of former libraries at Fulwood and Barrowford. Following requests from five County Councillors in accordance with the 'Call In' procedures, the Chair had agreed to deal with the 'Call In' request as an item of Urgent Business at this meeting.

A copy of the reports and decisions taken by the Deputy Leader were presented for consideration by the Committee. After being put to the vote the Deputy Leader's decisions were accepted and therefore:

Resolved: That the Deputy Leader's decision on 9 March 2017 in relation to the disposal of former libraries at Fulwood and Barrowford should not be called in.

I Young Director of Governance, Finance and Public Services

County Hall Preston

Ρ	ac	ıe	6

Agenda Item 4

Scrutiny Committee

Meeting to be held on Thursday, 13 April 2017

Electoral Division affected: (All Divisions);

Flood Risk Management Works Programme in Lancashire (Appendices A, B, C and D refer)

Contact for further information: Rachel Crompton, Tel: 01772 530150, Flood Risk Manager, rachel.crompton@lancashire.gov.uk

Executive Summary

At its meeting on 13 May 2016, the Committee received a report outlining the county council's involvement in response and recovery to the wide-spread floods in December 2015, and the subsequent flood risk management activities delivered in partnership with the Lancashire Resilience Forum, the Environment Agency and other partner organisations.

This report updates the Committee as requested on progress with repairs and diagnostics for longer term repairs and programmes of works, and informs on how work is progressing to increase the resilience of communities and improve communication.

Recommendation

The Committee is recommended to receive the report and note its contents.

Background and Advice

In September 2016, the county council published its report on its statutory investigation into the December 2015 flooding events and its assessment of how the various flood Risk Management Authorities responded, in accordance with the requirements of Section 19 of the Flood & Water Management Act 2010. The report and its supplemental technical summaries of progress at the individual flooded locations be accessed the council's website can on at http://www.lancashire.gov.uk/council/performance-inspectionsreviews/environmental/flood-investigation-report.aspx

The Section 19 report identifies how the weather conditions of November and December 2015 resulted in extreme surface water flows in the county's rivers, water courses and formal drainage systems. At times the rainfall overwhelmed the capacity



of these flow routes and lead to flood water damaging many homes and disrupting key public infrastructure for long periods of time.

It is an underlying commitment of all Flood Risk Management Authorities (RMAs) (see Appendix A for a list of which organisations are RMAs) to manage flood risk and to minimise the potential impacts of flooding on our people, our communities and our businesses. Investigations, communication projects and programmes of work were already in place before the December 2015 floods and have continued to be delivered through the subsequent recovery period. These commitments have been supplemented by numerous new and supplemental areas of activity arising from the December 2015 floods.

During discussions in the Scrutiny Committee meeting of May 2016, a number of flood risk-related topics were identified to be of general interest, and updates are now available as follows:

1. Communication & resilience plans – internal and external

- Increased information and guidance on flooding and post-flooding actions have been made available to the public. A section of the public-facing website has been dedicated to providing information around flooding issues which can be found here: http://www.lancashire.gov.uk/flooding. This covers information for before, during and after floods; and includes a newly-commissioned animation to help deliver the message in a user-friendly way. This is part of the process to increase the visibility of the County Council during floods, the lack of which was a post-event criticism of the response.
- The Environment Agency also provides a wide range of information on flood risk, flood warnings, flood preparedness, capital and maintenance investment, and advice and requirements for those working on watercourses (see: https://www.gov.uk/topic/environmental-management/flooding-coastal-change).
- Escalation procedures have been developed for the County Council's Customer Access Service (CAS) to increase provision during evenings/weekends/bank holidays in the event of a large-scale incident. As part of the process to increase the visibility of the County Council, and to provide a better conduit for advice during an incident, further escalation procedures have been put in place for CAS. These procedures enable CAS to call in off-duty staff at short notice to deal with an increased demand during incidents. This should address some of the issues encountered by the public who mistakenly thought "LCC was closed for business" over the December 2015 Boxing Day weekend/bank holiday flooding period.
- O During spring/summer 2016, all services within the County Council produced Service Resilience Plans (SRPs) which encompass business continuity and response arrangements for each service. These SRPs work alongside the newly created Corporate Emergency Response Plan (CERP) and - together with a number of plans and guidance documents - form the LCC Emergency

Plan Suite. The CERP details how the County Council will respond to an emergency, and the various levels of response that are in place. The majority of incidents will be managed through the on-call Emergency Duty Officer linking in with other services as required. However if there is a need for the response to be co-ordinated more widely, an 'LCC Emergency' will be declared. This declaration provides the trigger for the authority to recognise that a larger scale incident has occurred, and provides the mechanism for the release of staff and resources to support the incident. The SRPs and the CERP were exercised and validated as a whole in November 2016 and have been further tested and adapted as part of the specific-service response during other wider-ranging exercises.

- To enable more rapid refreshing of information on the public-facing website, all Communications Duty Officers can now update the website remotely from outside of County Council premises e.g. home, multi-agency control centres, other agency premises etc.
- Democratic Services will now provide a liaison link for services to elected members during large scale emergencies to enable them to be kept up to date with developments. This goes hand-in-hand with arrangements for the Emergency Planning Cabinet Lead to act as the single point of contact for elected member enquiries during large scale emergencies. It is hoped these arrangements will help the flow of information whilst releasing operational staff and managers to deal with the incident.
- A new training regime for LCC officers and members has been produced to increase the understanding and knowledge around the County Council's incident response.. The prospectus can be found on the intranet via this link: http://new-lccintranet/news/2017/march/emergency-training/
- Community resilience is vitally important in a range of incident scenarios and the County Council is actively working towards increasing the self-help capability across Lancashire; for example existing community resilience groups and district councils have been offered support around the creation of emergency plans, and help and advice is available to them on matters such as funding, insurance, training and the exercising of plans. To date 33 groups have been identified and are at various stages of consideration and development. Further existing or potential groups are currently being assessed and this encapsulates work looking at the role of Parish and Town Councils in light of correspondence from Andrew Percy, MP (Member of Parliament for Resilience) urging Parish and Town Councils to help their communities to be better prepared.

2. Flood risk within the planning process

The new statutory duty to consult the lead local flood authority on flood risks arising from new development commenced during April 2015. Since then, the County Council's Flood Risk Management team (FRM) has received around 70 consultations each month from the local planning authorities (LPAs), of which typically 60 meet the statutory parameters for a response within 21 days. Numbers of consultations are steadily growing.

If circumstances arise where this deadline can't be met, officers seek an agreed extension from the planning team in order to ensure their advice is still offered within a practical timescale.

Over 50% of initial responses advise the planning teams that developers have failed either to complete the various tests or to supply all the required information to explain their decision-making and to demonstrate the sustainability of their surface water management proposals. This situation always leads to further engagement for FRM officers with the developers and the planers over the quality and meaningfulness of the required details and has no direct bearing on the final quality of the drainage proposals and future maintenance obligations.

FRM is currently working to establish a service to offer advice to developers before they make their planning application (known as 'a pre-app service'), to aid developers in understanding the various flood risk constraints of their potential sites and to understand how best to supply evidence that their schemes are sustainable and appropriate.

The Environment Agency is also a statutory consultee for certain types of development as set out in the Development Management Procedure Order (2015). They also request that local authorities consult them on other types of development in which they have an interest. These development types are set out in their Development Management Consultation Checklist, which is provided to the LPAs. The Environment Agency has the same statutory duty as the County Council to respond to any planning consultations from LPAs within 21 days, unless agreed otherwise. The responses to planning application consultations provide detail on the constraints in which the EA has an interest, e.g. flood risk, and whether the application provides sufficient information for the EA to be able to make an informed response to the proposals. The EA's responses may form an objection, make request for conditions, or identify no issues. The EA also provides a preliminary opinion to LPAs and developers for pre-application advice requests and aims to respond to these within 21 days.

In 2016, the EA was consulted on 357 planning applications in Lancashire (with a further 15 in the unitary authorities of Blackpool and Blackburn with Darwen). These figures do not include pre-application enquiries or charged advice.

3. Regulatory framework

The County Council's key area of regulatory activity is the assessing of proposals and giving Land Drainage Consent for any works or alterations affecting flows in water courses. Watercourses include drains, streams, ditches, and passages through which water flows that do not form part of main rivers.

There are on average 15 new applications for Land Drainage Consent each month, which are all awarded consent once any potential concerns have been addressed with a redesign or with conditions. A fee of £50 is charged for each application.

Enforcement of flows in watercourses is another activity arising under this heading. 'Enforcement activity' includes all steps from politely pointing out to a landowner what his/her obligations are under the Land Drainage Act 1991 to maintain flows across their land, to serving notice on a landowner that they must remove an obstruction because it is causing a flood risk. As with all the County Council's enforcement activity, every situation is judged on its own merits and investigated thoroughly before a decision is taken to start enforcement activity; every reasonable measure is taken to limit the various risks to the County Council that might arise from serving notice as well as from not serving notice; and any enforcement activities are operated under the County Council's Ordinary Watercourse Consenting and Enforcing Policy, which can be accessed from the website www.lancashire.gov.uk.

Under the powers granted by the Environmental Permitting Regulations (2016), permits are issued by the Environment Agency for flood risk activities on main rivers. Permits fall into one of four categories:

- exemptions (low risk activities);
- exclusions (minor activities and emergency works);
- standard rules (moderate risk activities usually affecting a limited length of watercourse); and
- bespoke permits (higher risk activities and those effecting a wider area).

The Environment Agency charges £170 for the first permitted activity at a site and £40 for each subsequent activity. From 1 April 2017, a charge of £70 a permit will also be made for compliance checking. All permits must be determined within 2 months. Approximately 160 permit applications are received in Lancashire each year It is interesting to note that since December 2015, the Lancashire team has consistently received the second highest number of permits of any county team nationwide after Cumbria.

The Environment Agency carries out enforcement activity where required on a similar basis to the County Council. Its enforcement powers derive from the Environmental Permitting Regulations (2016) and enforcement action is typically limited to locations where flood risk has been increased because permits have not been applied for, or where the conditions of a permit are not being adhered to.

4. Partnership Working

The local RMAs (see Appendix A) meet regularly and collaborate at strategic, tactical and operational levels to ensure that matters of joint interest are researched, developed and delivered by the most appropriate organisation or group of organisations.

For example, the bathing water quality of Wyre's, Blackpool's and Fylde's beaches is an important public safety and economic factor for these authorities, and is strongly influenced by the way United Utilities plc' (UU) public sewers function in the area. It is crucial to all authorities that rainfall during storm events has as little impact as possible on the foul sewage component of the local drainage networks, and UU is currently delivering a multi-million pound investment in the Blackpool area to improve their assets in this regard. Blackpool Council and Wyre Borough Council's coastal flood defences have been specifically designed to facilitate UU's new storm water management facilities with minimal impact in the public realm, and at minimal additional cost to all parties.

More locally, it is frequent practice for local highways officers to meet UU inspectors and district council officers on site to agree the most achievable solutions to localised drainage network problems.

Drainage and flooding issues are often complex for historical reasons, as well as difficult to unravel because they are physically buried underground or they encompass large catchment areas with multiple landowners and organisational boundaries. With public sector funding constraints clearly remaining a challenge for the foreseeable future, partnership working remains an important means of continuing to give the best service for our people and businesses.

The Environment Agency undertakes a variety of maintenance works on main rivers, some of which is in cooperation with other RMAs. It spends in the regional of £1.7M a year in Lancashire on such work (which includes a range of activities such as asset inspection, mowing, flailing, tree management, weed removal, debris clearance, silt dredging etc.). Details of what, where and when EA work will be undertaken can be found at https://www.gov.uk/government/publications/river-and-coastal-maintenance-programme.

Since December 2015, the Environment Agency has also spent approximately £5.5M across Lancashire on repairing main river flood defences that were damaged by storms Desmond and Eva. This has been known as its 'Recovery Programme' and has resulted in work at 65 separate locations. Details of this programme (including locations and work descriptions) can be found at https://www.google.com/maps/d/viewer?mid=1 fEBkzrsqVF3C61LzVKff0QULWA

5. Grant opportunities

There are two key categories of flood grant opportunities as follows:

a) Direct to affected parties

Various public sector grant opportunities were made available to residents and businesses affected by the December 2015 flooding only. Other organisations provide charitable support on a longer-term basis. The known sources of funding in this category are set out in detail at Appendix B.

b) Studies, schemes, works and research initiatives

Flood and Coastal Erosion Risk Management Grant in Aid is made available by the Department of Environment, Food and Rural Affairs to RMAs for the study, development and delivery of schemes designed to reduce flood risk to homes. These grants require match-funding for the schemes, which can come from the RMAs themselves, as well as from other interested parties. This 'partnership funding' can be achieved in a variety of creative ways. Recent experience in Lancashire has included contributions in the form of money from parish councils, landowners waiving compensation, and unclaimed staff time from partner organisations. It is a strict requirement of the national Grant in Aid programme that efficiencies must be delivered and demonstrated, for example by clustering similar projects together to take advantage of economy of scale, standardising manufacturing techniques on a major scheme, or rescaling a project following detailed evaluation and before works start on site.

The Grant in Aid projects currently underway or scheduled to commence in Lancashire within the next 3 years are set out in the schedule at Appendix C.

Also in this category, the North West Regional Flood and Coastal Committee invests its Local Levy in schemes and projects that aren't eligible for Grant in Aid. This currently includes contributing to the partnership funding of Grant in Aid projects (most recently at the Croston dam in Chorley, and potentially for schemes in Lancaster and Whalley subject to further details becoming clear), as well as funding experimental natural land management techniques in rural catchment areas, and supporting community resilience projects.

The Local Levy projects currently underway or scheduled to commence in Lancashire are set out in the schedule at Appendix D.

6. Scrutiny of flood incident reports

In its role as lead local flood authority, the County Council is responsible for investigating flood incidents to the extent that it finds necessary, with the purpose of identifying whether each RMA involved has discharged (or still intends to discharge) its responsibilities. The findings of these investigations must then be published in accordance with Section 19 of the Flood & Water Management Act 2010.

Following the December 2015 flooding in Lancashire, the County Council investigated the weather conditions that led up to the flooding, identified all the 227

separate incidents reported to the various RMAs, and worked with the RMAs in order to report responsibly on the actions taken before, during and after the flooding. This 'Section 19 report' was published in September 2016 in a format that was felt to be relevant to the scale of the flooding events investigated. Since that time, a series of technical updates reporting further details relating to the local incidents has been produced and published on behalf of the Lancashire RMAs.

In its Final Recovery Debrief Report for the Storms Desmond and Eva (December 2015), the Lancashire Resilience Forum (LRF) expressed a view that the completion of the Section 19 Report was undertaken 'within the timescales permitted however, the content varied to that produced by a neighbouring authority which caused some concerns'. Should a Section 19 report of such a scale and scope be required again, the lead local flood authority will aim to seek early advice from the LRF regarding what type of content it would like to see, but it will retain the responsibility for investigating and reporting in accordance with the particular circumstances of the events under investigation.

Consultations

Officers of the Lancashire and Cumbria Environment Agency team have been consulted and have contributed to the production of this report.

The council's Health, Safety and Resilience Service (formerly Emergency Planning and Resilience Service) has also been consulted and has contributed to the production of this report.

Implications:

This item has the following implications, as indicated:

Risk management

The Committee's review of this report and recommendations arising will help the county council and its partners to develop improved ways to reduce the risks of flooding to Lancashire's people and property. In this context, the risks include:

- · Damage to homes and contents;
- Damage to the natural environment;
- Disruption to economic activity:
- Uncertainty and perception of threat leading to health and welfare problems.

Financial Implications

There are no financial implications arising from consideration of this report.

Legal Implications

There are no legal implications arising from consideration of this report.

Local Government (Access to Information) Act 1985 List of Background Papers

Paper	Date	Contact/Tel
None		
Reason for inclusion	in Part II, if appropriate	
N/A		

Page	16
------	----

APPENDIX A - RISK MANAGEMENT AUTHORITIES

The Flood & Water Management Act 2010 section 6 (13) defines the Risk Management Authorities as follows:

"Risk management authority" means—

- (a) the Environment Agency,
- (b) a lead local flood authority,
- (c) a district council for an area for which there is no unitary authority,
- (d) an internal drainage board,
- (e) a water company, and
- (f) a highway authority.

Page	18
------	----

SUMMARY OF FUNDING /GRANTS AVAILABLE FOLLOWING WINTER FLOODING 2015

£500 PAYMENT FROM CENTRAL GOVERNMENT

Every household flooded during the storms was eligible to receive £500, intended to help with recovery costs, such as temporary accommodation. This was paid as soon as possible through the local district councils.

FLOOD RESILIENCE GRANT SCHEME

Under the scheme, householders and businesses affected could apply for grants of up to £5,000 to help make their properties more resilient to flooding in the future. These grants have also been administered locally by the District Councils

The grants are intended to help homeowners and businesses put in measures which improve the property's resilience or resistance to flooding, over and above repairs that would normally be covered by insurance.

The Government grant scheme ended on 31 March 2017. Consequently residents and businesses that have been allocated funding from this scheme should ensure that all works are completed as soon after this date as possible.

SUPPORT TO BUSINESSES (BOOST BUSINESS LANCASHIRE)

Support was made available for businesses severely affected either directly or indirectly by the flooding to help them recover and get trading again as soon as possible.

This support for businesses was delivered through Boost Business Lancashire, the Lancashire Enterprise Partnership's growth hub. The grants were not intended to cover losses incurred by the flooding which should have been covered by insurance but to support businesses in their recovery.

The grants were for up to £2,500 and by exception businesses could apply for a maximum amount of £10,000. If grants were for more than £2,500 it required that the District Authority and the County Council agreed that the funding was suitable and required – Boost was able to support business with these applications. The grants were to provide immediate funds to aid recovery.

LOCAL TAX RELIEF

Further help in the shape of local tax relief was available for residents and businesses whose properties had not been occupied due to the flooding, with details of the application process available from their local District Councils.

LANCASHIRE FLOOD RECOVERY FUND (COMMUNITY FOUNDATION FOR LANCASHIRE)

The Community Foundation's Lancashire Flood Appeal provided support to those in need in the county who were victims of the December Floods.

Launched by Community Foundation for Lancashire on 8 December 2015, the Flood Appeal raised funds to directly support individuals and families in hardship and vital community organisations and resident groups in the areas affected by the floods. It provided emergency response support and clean-up support via charitable donations and grants.

This was delivered in three phases:

Phase One: Immediate Support

Individual grants for households in priority groups (over 70s and under 5s and people with disabilities) and those without contents insurance (and occasionally buildings insurance).

Group grants to front line services such as Red Cross, Citizens Advice Bureaux, Law Centre, furniture and white goods recycling and activities for children and young people.

Phase Two: Supplementary Support

Individual grants for households whose income has been affected over a long term period and households who have continued to experience increased household expense due to relocation resulting from the flood.

Phase Three: Post Flooding

Community-led flood defence work for public benefit.

Current Position:

The fund is not currently live, but applications can still be considered for projects relating to the 2015 flooding and flood resilience measures. Contact should be made with Joan Ford, Community Foundation for Lancashire to check if a project would be eligible - 0151 232 2425

http://lancsfloodappeal.org.uk/

FARMING RECOVERY FUND

Support was available for farmers from a scheme administered by the Department for Environment, Food and Rural Affairs (Defra).

The Farming Recovery Fund provided money to help farmers in Cumbria, Northumberland, Lancashire and Yorkshire whose agricultural land was affected by the impact of the flooding which took place in December 2015.

The minimum grant available was £500, and the maximum grant was £20,000.

Applications were accepted from Friday 18 December 2015 to Friday 1 April 2016.

LANCSHIRE COUNTY COUNCIL

The LCC webpages here: http://www.lancashire.gov.uk/benefits-and-grants/grants-and-funding.aspx give a number of suggestions for sources of local grant funding that might apply, always subject to the proposed projects meeting the relevant criteria of the grant-awarding people or bodies;

LOCAL CHARITIES

In certain locations, local charities may be able to support local activities (as the Lions Club have in Whalley, as a notable example). Each charity will have its own target outcomes (such as children's support, environmental enhancement and, community resilience) as well as their own application processes and criteria for awarding funds which may include reference to match-funding.

Formal support in finding an appropriate charity might be available from the government's Charity Commission website here: https://www.gov.uk/government/organisations/charity-commission

NATIONAL FLOOD FORUM

The National Flood Forum is a national charity dedicated to supporting and representing communities and individuals at risk of flooding. Details can be found here: http://www.nationalfloodforum.org.uk/about-us/

FLOOD ADVISORY SERVICE

The Flood Advisory Service offers free, independent advice on flood mitigation solutions within high-risk communities. Details can be found here: http://www.floodadvisoryservice.co.uk/about

Page 2	2
--------	---

Appendix C

Current Schemes in the 6 Year Consented Programme 2015/16 - 2020/21

1. Rossall Coastal Defence Improvement Scheme

- 7,497 households in Fleetwood to be better protected from sea flooding
- £48 million GiA budget in the programme from 2015/16 2018/19
- · Wyre Borough Council is Lead RMA for the project.

2. Morecambe Wave Reflection Wall

- 11,416 households to be better protected from sea flooding
- £9.8 million GiA budget from 2015/16 2018/19
- Lancaster District Council is the Lead RMA

3. Anchorsholme Coast Protection Scheme

- 4415 households to be better protected from sea flooding in Blackpool & Cleveleys
- 399 households to be better protected from coastal erosion
- £12 million GiA budget from 2015/16 2016/17
- Blackpool Council is the Lead RMA

4. Fairhaven and Church Scar Coast Protection Scheme

- 1357 households to be better protected from sea flooding near Lytham St Anne's
- 989 households to be better protected from coastal erosion
- £20 million GiA allocation from 2016/17 2018/19
- £400k public contributions in 2016/17
- Fylde Borough Council is the Lead RMA

5. Wyre Dune and Beach Management Scheme

- 1915 households to be better protected from sea flooding in Cleveleys & Fleetwood
- £9.7 million GiA allocation from 2017/18 2020/21
- Wyre Borough Council is the Lead RMA

6. Jacks Key Reservoir Improvements, Darwen

- 1098 households to be better protected from river flooding in Darwen
- £2.3 million GiA budget from 2015/16 2017/18
- Environment Agency is the Lead RMA

7. East Lytham Flood Risk Management Scheme

- 652 households to be better protected from river flooding
- £3 million GiA budget from 2016/17 2018/19
- Environment Agency is the Lead RMA

8. Croston Flood Risk Management Scheme, River Yarrow

- 347 households to be better protected from river flooding in Croston, near Chorley
- £2.65 million GiA budget in 2015/16
- £967k local levy contribution from 2015/16 2017/18
- £1.18 million public funding contribution in 2015/16
- Environment Agency is the Lead RMA

9. Broadfleet culvert replacement

- 607 households to be better protected from river flooding in Pilling, north-east of Fleetwood and Thornton
- £0.85 million GiA budget in 2016/17
- Environment Agency is the Lead RMA

10. Waterfall, Blackburn Flood Risk Management Scheme

- 53 households to be better protected from river flooding
- £1.8 million GiA budget in 2015/16
- £510k local levy funding prior to 2015/16
- Environment Agency is the Lead RMA

11. Whalley and Billington Surface Water Improvement Scheme

- 350 households to be better protected from surface runoff
- £640k GiA from 2018/19 2020/21
- Additional funding of £1.4m is required to complete the project and a bid will be made this year
- Lancashire County Council is the Lead RMA

12. Hesketh Outmarsh East, Managed Realignment

- 154 ha New Inter-tidal priority habitat to be created
- £1.4m GiA from 2016/17 2018/19
- 140 households already better protected from flooding in prior years of project
- · Environment Agency is the Lead RMA

13. Lancaster Phase 4 – Mill Race Surface Water Study

- Main drainage system for the centre of Lancaster
- £152k GiA from 2017/18 2018/19
- Additional funding of £3m is required to complete the project and a bid will be made this year
- Lancashire County Council is the Lead RMA

14. The Wrangling, Blackburn

- 66 households to be better protected from river flooding
- £2.22 million GiA budget in 2015/16 2016/17
- £122k local levy funding prior to 2015/16

Environment Agency is the Lead RMA

15. River Darwen, Darwen

- 82 households to be better protected from river flooding
- £2 million GiA budget from 2015/16 2017/18
- Environment Agency is the Lead RMA

16. Darwen Surface Water Management Plan

- Up to 240 ha land at risk of flooding from surface runoff
- 66 households to be better protected
- £1 million GiA budget from 2015/16 2019/20
- Blackburn with Darwen Borough Council is the Lead RMA

17. Upper & Middle Wyre FRM Asset Management Review

- 308 households at risk from river flooding in and around St. Michael's-on-Wyre.
- £0.87 million GiA budget in 2020/21
- Environment Agency is the Lead RMA

18. Red Bridge Pumping Station

- 245 households to be better protected from tidal river flooding in Blackpool
- £120k GiA budget in 2016/17
- Environment Agency is the Lead RMA

19. Abbey Brook (The Pines Estate), Ormskirk

- 25 households to be better protected from river flooding in Ormskirk
- £567k GiA allocation in 2019/20
- Environment Agency to be the Lead RMA

20. Ewood Mill Race Embankment, Blackburn

- 69 households to be better protected from river flooding
- £475k GiA allocation in 2016/17
- Environment Agency is the Lead RMA

21. Boundary Edge Brook, Rossendale

- 4 households to be better protected from river flooding
- £60k GiA allocation for 2020/21
- Lancashire County Council is Lead RMA

22. Pendle Ordinary Watercourse Study

- 35 households to be better protected from river flooding
- £55k GiA allocation for 2020/21
- Lancashire County Council is Lead RMA

23. Cote Beck, Halton Flow Control

- 6 households to be better protected
- £26k GiA allocation in 2020/21
- Lancaster City Council is the Lead RMA

24. Downholland Brook Berm Removal

- £746k GiA allocation from 2016/17 2019/20
- EA led project to protect 181 at risk properties

25. River Alt Asset Reconditioning

- 165 households to be better protected from river flooding
- £130k GiA budget in 2016/17
- Environment Agency is the Lead RMA

26. Altcar Pumping Station

- 80 households to be better protected from river flooding
- £190.5k GiA allocation in 2016/17
- Environment Agency is the Lead RMA

27. Fine Jane Pumping Station Ph1, Formby

- £100k GiA allocation in 2016/17 to decommission disused PS and building
- EA led project

28. Fine Jane Pumping Station Ph2, Formby

- 74 households to be better protected from river flooding
- £115k GiA budget in 2016/17
- EA led asset refurbishment project

29. The Sluice/Back Drain Embankment, Banks

- 112 households to be better protected from river flooding at Banks, near Southport
- £50k GiA allocation in 2016/17
- Environment Agency is the Lead RMA

30. Birch Hall, Darwen

- 6 households to be better protected from surface water runoff
- £140k GiA budget in 2020/21 project accelerated
- Blackburn with Darwen Borough Council is the Lead RMA

31. Preston / South Ribble

- Circa 2,900 properties to be better protected from river flooding
- £32 million scheme currently estimated

- £3.8 million GiA allocation from 2019/20 2020/21
- Additional GiA funding of £13.2 million is required and a further £15 million in contributions is required
- Environment Agency is the Lead RMA

32. Hurlston Brook, Ormskirk West Study

- 214 households to be better protected from river flooding
- £112k GiA allcoation in 2020/21
- A further £1.94 million funding is required to complete the project and a bid will be made this year
- Lancashire County Council is the Lead RMA

33. Blackpool Local Flood Risk Management Strategy Review

- £100k GiA allocation in 2017/18 2018/19
- 446 households to be better protected from surface runoff
- Blackpool Council is the lead RMA

34. Chorley District Focussed Studies – Eccleston, Brinscall, Whittle-Le-Woods, Coppull

- £70k GiA allocation in 2017/18
- 49 households to be better protected from surface runoff
- Lancashire County Council is the Lead RMA

35. Glasson Dock Gate Refurbishment

- High Tide gates to reduce the risk of Sea Flooding
- £126k GiA allocation in 2017/18
- EA is the lead RMA

36. Lancashire Armco Culverts

- £100k GiA in 2017/18
- EA is the lead RMA

37. Old Gate Drive, Blackburn

- £192k GiA in 2019/20 project accelerated
- 26 households to be better protected from surface runoff
- Blackburn with Darwen Borough Council is the lead RMA

38. Rossendale District Level 2's - Waterfoot, Rawtenstall, Bacup, Shawforth

- £90k GiA allocation in 2017/18 2018/19
- Lancashire County Council is the Lead RMA

39. Slyne Level 3 Surface Water Management Plan

- £75k GiA allocation in 2017/18
- 36 households to be better protected from surface runoff
- Lancashire County Council is the lead RMA

40. Staining, Fylde Level 3 Surface Water Management Plan

- £85k GiA allocation in 2017/18 2018/19
- 40 households to be better protected from surface water runoff
- Lancashire County Council is the lead RMA

41. Churchtown Defence Improvements

- 45 households to be better protected from river flooding
- £100k GiA budget in 2017/18
- EA is the lead RMA

Flood Risk and Investment in Lancashire County at March 2017 - Local Levy Appendix D

Partnership	Risk Management Authority Name	Scheme Name	Allocation Year	Allocation (£k)	Houses at Risk
Lancashire	Environment Agency	Croston FRM Scheme	2016/17	517	347
			2017/18	300	
Lancashire	Environment Agency	Mearley Brook, Clitheroe	2016/17	50	277
Lancashire	Environment Agency	Trawden Brook, Trawden	2016/17	130	64
Lancashire	Environment Agency	RFCC Vision - Lancashire	2016/17	50	tbc
	Agency	Quick Win Project	2017/18	50	
Lancashire	Lancashire County Council	Defining Local Flood Zones and Critical Drainage Area for Lancashire	2016/17	15	tbc
Lancashire	Environment Agency	Calder Review (Whalley, Padiham, Billington)	2017/18	50	tbc
Lancashire	Environment Agency	Hest Bank Tidal Outfall, Morecambe	2017/18	50	33
Lancashire	Environment Agency	River Keer, Carnforth	2017/18	30	71
Lancashire	Lancashire County Council	Folly Clough, Stacksteads, Rossendale	2017/18	12	2
Lancashire	Lancashire County Council	Hardman Brook/Hall Carr Brook, Rawtenstall	2017/18	50	12
Lancashire	Lancashire County Council	West Lancashire Level 2 SWMP	2017/18	30	35
Cross Partnership	Environment Agency	RFCC Vision - Support for	2016/17	50*	n/a
T draineromp	rigericy	Community Resilience – Cumbria and Lancashire	2017/18	100*	
Cross Partnership	Environment Agency	RFCC Vision - Support for Integrated Catchment Planning – Cumbria and Lancashire	2017/18	25*	n/a
Cross Partnership	Environment Agency	RFCC Vision - Support for Local Authority Project	2017/18	50	n/a

Flood Risk and Investment in Lancashire County at March 2017 - Local Levy Appendix D

		Delivery - CUMBRIA AND LANCASHIRE			
Cross Partnership	Environment Agency	RFCC Vision - Support for	2016/17	30	n/a
, 3131313131	rigency	Partnership Officers – Cumbria and Lancashire	2017/18	30	
Cross Partnership	Environment Agency	RFCC Vision - Support for Slowing the Flow - Cumbria and Lancashire	2017/18	215*	n/a
Cross Partnership	Environment Agency	RFCC Vision - Support for	2016/17	25*	n/a
		Sustainable Economic Growth – Cumbria and Lancashire	2017/18	25*	
Cross Partnership	Environment Agency	RFCC Vision - Support for Sustainable Water Level Mgmt in Rural Areas – Cumbria and Lancashire	2017/18	25*	n/a

^{*} Allocation is across Cumbria and Lancashire Area

Agenda Item 5

Scrutiny Committee

Meeting to be held on Thursday, 13 April 2017

Electoral Division affected: (All Divisions);

Public Health Savings Update

Contact for further information:

Clare Platt Tel: 07876 844627, Head of Service. Health Equity, Welfare and

Partnerships. clare.platt@lancashire.gov.uk

Executive Summary

As part of the savings within the Public Health Service a number of externally procured services have been highlighted as areas where savings can be made. This report provides an update on progress toward achieving those savings and sets out the steps being taken to deliver the savings which are yet to be delivered.

Recommendation

The Scrutiny Committee is asked to note the contents of the report.

Background and Advice

On the 26th November 2015 the Deputy Leader of the County Council, County Councillor David Borrow, presented the "Money Matters" financial report, covering the current financial position, the financial outlook and medium term financial strategy (MTFS), as well as proposals to address the funding gap. A number of Budget Option Proposals (BOPs) were considered and agreed. In addition Public Health identified areas from within the service where additional savings could be made (service offer) the proposals were to deliver savings over a three year period from 2015/16, with the savings delivered by 31.03.18. These savings were proposed mainly to address the reduction in the national public health grant received by the Council.

Public Health Savings

The Public Health Savings proposed covered:

- Restructures of services within Public Health (Staffing savings);
- Re-design and procurement of public health services

This report provides an update on savings delivered so far.



Public Health Contracts

A cumulative savings of £11.792m is included in the current plans to be delivered by March 2018. The savings will be delivered by a mixture of re-procurement of whole services, contract variations and through decommissioning a number of historic Public Health Services which were part of the Primary Care Trust (PCT) legacy prior to 2014 when the responsibility for Public Health transferred to LCC.

Update on savings

The Substance Misuse, Tobacco, Sexual Health and Healthy Lifestyles contracts have all been re- procured within a reduced financial envelope, budget monitoring shows a pressure in 2016/17 of approx. £0.911m due to delays in the Substance Misuse re-procurement however this will be achieved in full in 2017/18. This delay has been offset by the early delivery of savings on other contracts amounting to £1.160m. The profile of the saving targets are set out below, in Table 1

Table 1

	2015/16	2016/17	2017/18	TOTAL
Savings Target	-3.464m	-4.418m	-3.910m	-11.792m
February Monitoring				
Savings Update	-3.464m	-4.667m	-3.661m	-11.792m
	0.000m	-0.249m	0.249m	0.000m

Ongoing issues

The Healthy Child Programme (HCP), is the main universal health service for improving the health and wellbeing of children. The responsibility for this programme was transferred from NHS England to County Council in October 2015 to be discharged as part of the Council's public health statutory duties. The programme is usually considered in two parts:

- from pregnancy to age 5, which is led by health visitors
- from ages 5 to 19, which is led by school nurses

Due to a number of issues relating to the services for our children, young people and families, there has been a delay in being able to carry out this full procurement exercise.

In February a decision was taken by the Deputy Leader, Cabinet Member for HWB and Cabinet Member for C, YP & F to offer a 1 year contract extension to the current providers Blackpool Teaching Hospitals (BTH) and Lancashire Care Foundation Trust (LCFT). A full procurement exercise, including the achievement of remaining savings of £1.7m will be completed by April 2018.

Consultations

N/A

Implications:

This item has the following implications, as indicated:

Finance

As outlined in the report there is a risk to Lancashire County Council being able to deliver the savings of £1.7m in 2017/18 if the current provider is unwilling or unable to work within the new reduced financial envelope.

Risk management

A risk strategy is in place and this is closely monitored through the MTFS.

Local Government (Access to Information) Act 1985 List of Background Papers

Paper	Date	Contact/Tel
N/A	N/A	N/A
Reason for inclusion in Part II	, if appropriate	
N/A		

Agenda Item 6

Scrutiny Committee

Meeting to be held on 13 April 2017

Electoral Division affected: None

Work Plan and Task Group Update

(Appendix 'A' refers)

Contact for further information:

Wendy Broadley, 07825 584684, wendy.broadley@lancashire.gov.uk

Executive Summary

The plan set out at Appendix 'A' summarises the work to be undertaken by the Committee in the coming months, including an update on Task Group work. The information will be updated and presented to each meeting of the Committee for information.

Recommendation

The Committee is asked to approve the 2016/17 work plan.

Background and Advice

A draft work plan for 2016/17 has been provided at Appendix 'A' indicating areas of work for future scrutiny. The Committee is asked to consider and approve the topics identified.

Information on the current status of work being undertaken by the Committee and Task Groups is presented to each meeting for information.

Consultations

N/A

Implications:

This item has the following implications, as indicated:

Risk management

There are no significant risk management implications.

List of Background Papers

Paper	Date	Contact/Directorate/Tel
N/A		
Reason for inclusion	on in Part II, if appropriate	
N/A		

Scrutiny Committee Draft Work Plan 2016/17

13.4.17

			10.4.17	
Date of Cmttee	Report	Lead Officer	Purpose of subject and scrutiny method	
22.7.16	Planning Matter task group report – Cabinet Member response	Andrew Mullaney	The formal response of the Cabinet Member for Environment, Planning & Cultural Services to the recommendations of the Planning Matter task group	
	TAMP Update	Karen Cassar	Committee to receive an update on the work of the TAMP task group including content from Steve Berry, Department for Transport	
	Highways	Phil Durnell	Update on the latest position regarding resources, footpaths, highways and white lines. To include a summary of the procedure for responses to elected members.	
23.9.16	Crime & Disorder – PREVENT	Pam Smith		
	Review the current measures to counter racism, xenophobia and hate crime	Saeed Sidat	Resolution of a NOM submitted to Full Council on 21 July	

14.10.16	Meeting cancelled	ting cancelled				
18.11.16	Residential & Domiciliary Care	Ian Crabtree	Residential and domiciliary care – viability and sustainability			
	Overview of the process for budget scrutiny	Josh Mynott	Report on how budget scrutiny will be undertaken			
16.12.16	Service transformation for adults	Tony Pounder & Stephen Knight	Picking up from Newton's presentation in June – STPs and the issue of working alongside NHS colleagues – following up themes that have been identified – Passport to Independence			
	Adult Safeguarding	Jane Booth	Report of the LASB			
13.1.17	Meeting Cancelled	ng Cancelled				
10.2.17	'A market town strategy for Ormskirk' – scrutiny report by West Lancashire	CC Nikki Hennessy and Colin Brady, Technical Services Manager (WL)				

	council			
	Core systems of the council	Lisa Kitto	Comparisons with other Las, best practice	
	LCC Savings Programme	Richard Hothersall	Presentation of the information provided to the BSWG on the request of the Chair	
	Supervision and support to front-line social workers	Louise Taylor	Verbal update following report presented to Audit and Governance Committee 30.1.17	
17.3.17	Skills Development within LCC – Apprenticeships , Graduates and Trainees	Pam Goulding Head of Service Skills Learning and Development Service	Equipping people for life and impact on other areas of ndividuals life chances/outlook etc	
13.4.17	Flooding & drainage update	Rachel Crompton	Summary of learning from the December 2015 floods. Plus attendance from Environment Agency	
	Timescales/issu es of public health contracts	Clare Platt/Gill Milward	Update following on from LCC savings programme presentation at February Committee	
	Summer 2015 water	Drinking Water Inspectorate	Independent Report (if available)	

	a a referencie a filoso	·	
	contamination	·	
		· · · · · · · · · · · · · · · · · · ·	
	ranort	·	
	Icport	1	

Future Topics: not yet scheduled

- Bus Services and Subsidies
- Rail Travel Update on developments since Task Group
- Commissioning Authority
- Community Infrastructure & Assets (Capacity of communities)
- Pooled Budgets Tbc by Mike Kirby Integrated working major impact on future ways of working of the authority. Possibly use services for adults with LD as the focus
- Supervision of social workers update

Task groups and Sub Groups update

Children's Services Scrutiny Committee:

• SEND – progress update presented to Committee 1.3.17